

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 2675-01  
Bill No.: HB 1321  
Subject: Law Enforcement Officers and Agencies  
Type: Original  
Date: April 10, 2015

---

Bill Summary: This proposal allows the Missouri Highway Patrol or other accredited police department to take over operations of a police department that failed to follow recommendations provided by the Department of Justice or U.S. Attorney General in a report.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
<b>FUND AFFECTED</b>	<b>FY 2016</b>	<b>FY 2017</b>	<b>FY 2018</b>
General Revenue	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2016</b>	<b>FY 2017</b>	<b>FY 2018</b>
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: ( ) indicate costs or losses.  
This fiscal note contains 6 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
<b>Local Government</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>

## FISCAL ANALYSIS

### ASSUMPTION

Officials from the **Department of Public Safety - Missouri Highway Patrol (MHP)** state if this bill was enacted and the Highway Patrol was ordered to take over operations of a city police department, the number of employees required would be contingent upon a wide range of variables including the size or population, geographic characteristics (land, water, or air), crime rates, etc. Because cities are so different, there are not enough specifics to identify with certainty how many personnel would be needed.

Additionally, this bill has the potential to require considerable expenses depending on the size of the city. Costs would include salaries, technology, office equipment upgrades/replacements, fleet purchases and maintenance, police tactical equipment, etc. It is difficult to estimate these costs; therefore, the Highway Patrol assumes an unknown impact.

Also, if this legislation were to pass, the Highway Patrol or other accredited police agency is tasked with being the designated police agency for a focused city population, beyond what is normally their current responsibilities. Considerable funding will be needed to upgrade or retrofit the police department radio and computer equipment to allow for interoperability with current Highway Patrol policies and procedures. Funding will also be needed to arrange for an acceptable jailing contract with a surrounding jurisdiction as the Highway Patrol is not authorized to operate a jail.

Officials from the **City of Kansas City** and the **Springfield Police Department** each assume the proposal would not create a fiscal impact on their respective agencies.

Officials from the **City of Independence Police Department** state this bill has potential fiscal implications for any jurisdiction that faces review by DOJ. The bill does not specify who would make the determination nor which Department would take over another Department in the event DOJ makes any findings, but the results could seriously impact the budget of both the agency under review and the agency taking over the Department.

Officials from the **St. Louis County Police Department** state there would be a very significant fiscal impact as a result of this bill passing. There are currently 61 different municipal police departments within St. Louis County. If any of these departments were unwilling or unable to make changes based on recommendations from the DOJ or U.S. Attorney General, there would be a chance that St. Louis County Police Department, as the closest accredited police department, would be contacted to take over operations. Each municipal police department is a different geographic size, has a different size population, and requires a different amount of police officers

ASSUMPTION (continued)

and supervisors. It would be impossible to estimate what the cost would be to St. Louis County due to the fact that there are so many municipal police departments. St. Louis County even taking over one jurisdiction would be a significant fiscal impact, and taking over multiple jurisdictions would make that cost even more extreme.

Also, losses to the St. Louis County Police Department would include the cost to the County in making up the deficit between the costs of providing quality law enforcement services versus the municipalities' ability to pay for those services. Municipalities that would be in danger of being taken over may not be able to afford to pay St. Louis County for the police services being provided; meaning St. Louis County would be responsible for paying the costs.

**Oversight** will range the fiscal impact to the state and local police departments from \$0 (take over of other police department is not necessary) to an unknown amount of costs to the state and/or local police departments. Oversight assumes if the MHP is required to take over operations, the cost would come from the General Revenue Fund.

<u>FISCAL IMPACT - State Government</u>	FY 2016 (10 Mo.)	FY 2017	FY 2018
<b>GENERAL REVENUE FUND</b>			
<u>Costs</u> - MHP - to take over operations of police department(s) that failed to follow recommendations of DOJ or US AG	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>
<b>ESTIMATED NET EFFECT TO THE GENERAL REVENUE FUND</b>	<b>\$0 or <u>(Unknown)</u></b>	<b>\$0 or <u>(Unknown)</u></b>	<b>\$0 or <u>(Unknown)</u></b>
Estimated Net FTE Change for the General Revenue Fund	0 or Unknown	0 or Unknown	0 or Unknown

<u>FISCAL IMPACT - Local Government</u>	FY 2016 (10 Mo.)	FY 2017	FY 2018
<b>LOCAL POLITICAL SUBDIVISIONS</b>			
<u>Savings</u> - Police departments that may be relieved of their duties	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
<u>Costs</u> - Police Departments that may be required to take over operations	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>
<b>ESTIMATED NET EFFECT TO LOCAL POLITICAL SUBDIVISIONS</b>	<b>\$0 or <u>(Unknown)</u></b>	<b>\$0 or <u>(Unknown)</u></b>	<b>\$0 or <u>(Unknown)</u></b>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This proposal allows the Missouri Highway Patrol or other accredited police department to take over operations of a police department that failed to implement recommendations provided by the Department of Justice or U.S. Attorney General in a report that found the police department engaged in unconstitutional police practices.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

L.R. No. 2675-01  
Bill No. HB 1321  
Page 6 of 6  
April 10, 2015

SOURCES OF INFORMATION

Department of Public Safety  
Springfield Police Department  
Independence Police Department  
St. Louis County Police Department

A handwritten signature in black ink that reads "Mickey Wilson". The signature is written in a cursive, flowing style.

Mickey Wilson, CPA  
Director  
April 10, 2015

Ross Strobe  
Assistant Director  
April 10, 2015